



Carryover Compliance Tracking and Requirements



Part I

October 9, 2024





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KAI Partners







Agenda

- AB 1491 Policy Overview
- Member Carryover
- Consortia Carryover
- Triggered Actions
- Written Expenditure Plan
- Sample Scenarios
- Tools & Resources
- Questions









Carryover Compliance Overview

- ✓ Impacts ED Code 84901 & 84914
- ✓ Tracking began at the start of FY 2023-24 (July 1, 2023)
- ✓ Addresses actions related to carryover of funds from a previous FY to the next
- ✓ Has two parts that impact members and consortia differently

Member Level

- Members vote whether or not to set a carryover % threshold within their consortium (and what the % will be).
- Member funding for one year may be impacted after two years are assessed.

Consortium Level

- Consortia exceeding 20% carryover annually will be monitored by the Chancellor's Office and CDE.
- Consortia exceeding 20% carryover annually will be required to submit a written expenditure plan and assigned technical assistance by the Chancellor's Office and CDE.



State Policy Guidance Issued February 27, 2023

AB1/01 Timeline EV 2022-2025

N

n Consortium Dire	ectors and Men	nbers					
The California Adult Education Program (CAEP) State Leadership							
over Guidance							
	Adult Education P over Guidance guidance to Califi	Adult Education Program (CAEP) over Guidance guidance to California Adult Edu	Adult Education Program (CAEP) State Leadership				

Carryover Legislation

A. MEMBER CARRYOVER

This bill authorizes a consortium to reduce a member's allocation by no more than the amount of the member's carryover, as defined, if the consortium makes a finding by a majority vote, based on the member having excessive carryover for at **least two consecutive fiscal years** beginning with the 2023–24 fiscal year, that the member has been consistently ineffective in providing services that address the needs identified in its adult education plan. There is no percentage threshold mandated in AB 1491 that is specific to <u>member</u> carryover, unless it is determined by the individual consortium.

B. CONSORTIUM CARRYOVER

The bill requires a consortium with carryover from **one or more prior fiscal years** exceeding 20% to submit a written expenditure plan, as specified, to the Chancellor and the Superintendent, and would require the Chancellor and the Superintendent to prescribe and assign technical assistance to that consortium to ensure effective use of funds as specified by existing policy, and that the consortium's annual carryover does not continue to exceed 20% to continue providing adequate adult education services to the region.

<u>AB1491 Timeline FY 2023-2025</u>							
Date	Activity Description	Timing					
ebruary 023	 Preliminary Allocations are released for FY 2023-24 AB1491 guidance is released 						
Aarch-April 2023	 Regional Consortia host public meetings to make financial & programmatic decisions FY 2022-23 Q2 expenditure reports are certified (March) AB1491 guidance webinar held 						
Лау 2023	CFAD is certified by the regional consortia Excessive member carryover will be defined by individual consortiums and included in the CFAD. CFAD will be revised to capture this information. May Revise						
une 2023	 State budget is approved & signed CAEP funds are scheduled for release FY 2022-23 Q3 expenditure reports are certified 						
eptember	 FY 2023-24 Annual Plan Due FY 2022-23 Q4 expenditure reports are certified FY 2022-23 24 Particular language submitted 						
023	 FY 2023-24 Budget & work plans are submitted Carryover tracking begins as soon as FY 22-23 Q4 expenses are certified (starting for the 2023-2024 program year) Consortia will be required to determine and implement their definition of the excessive member carryover percentage beginning with the 2023-24 program year 	AB 1491 effectively begins Year 1 Member tracking begins Annual Consortia tracking begins					
eptember 024	 FY 2022-23 Q4 expenditure reports are certified Any member that exceeds the consortia determined unique excessive carryover percentage for the FY 2023-24 will be documented and tracked in 2024-25 by the consortia towards meeting the "at least 2 consecutive fiscal years" criteria in the AB1491 legislation. Any consortia with more than 20% carryover starting with the 2023-24 program year must submit a written expenditure plan, as specified, to the Chancellor and the Superintendent, and will require the Chancellor and the Superintendent to prescribe and assign technical assistance to that consortium to ensure that adequate adult education services are provided to the region in proportion to the 	Year 1 Member tracking complete: • For those with carryover in FY 23-24, 2 nd year Member tracking begins with FY 24-25. • For those with no carryover in FY 23-24, then FY 24-25 begins a new 1 st year of tracking. Annual Consortia review and action					

AB1491 Frequently Asked Questions (FAQ)

1. What is carryover?

"Carryover" means the amount of unspent CAEP funds from the prior fiscal year, certified in NOVA on or before September 1 of the current fiscal year, expressed as a percentage of the prior fiscal year's allocation.

For example, if a member's allocation was \$500,000 each year, and they *carried over* \$250,000 into the current year giving them a total budget of \$750,000 then they would have a carryover of \$250,000 or 50% of their fiscal year's allocation. Another example would be if a member has carryover from multiple years: a member's allocation was \$500,000 each year, and they also had \$200,000 from the prior year, and \$50,000 from the year before that, then they would have a carryover of \$250,000 or 50% of their fiscal year's allocation.

Note: The carryover amount that may be reduced is a total amount covering multiple years, not a specific annual amount or percentage. The percentage is used only to determine if the carryover meets or exceeds the consortium determined excessive member carryover threshold.

2. Is member carryover the same as consortium carryover?

No. Consortium carryover is **one** or more prior fiscal years exceeding 20% and is assessed and acted upon annually. Consortium carryover includes the carryover of all its members.

For example, a consortium receives \$8M a year with four members each receiving \$2M a year for a total of \$8M. When Q4 was certified in NOVA, the consortium had \$2M in carryover or 25% (2M divided by 8M). The carryover was made up of each member having \$500K in carryover ($500K \times 4 = 2M$). This would exceed the consortium 20% threshold as called out in AB1491 legislation.

3. What is excessive member carryover?

Excessive member carryover is not defined in the legislation. Therefore, each individual consortium may uniquely define "excessive member carryover" as a specific percentage of any unspent funds from the prior fiscal year. This percentage becomes that consortium's threshold for determining which members meet or exceed the excessive carryover.

AB 1491 Guidance

AB 1491 Timeline







AB 1491 Carryover Compliance Policy

- Member Carryover
- Consortium Carryover







Carryover Compliance for Members

AB 1491 legislation authorizes a consortium to reduce a member's allocation by no more than the amount of the member's carryover

If the consortium makes a finding by a <u>majority vote</u>, based on the <u>member</u> having <u>excessive carryover</u> for <u>at least 2 consecutive</u> <u>fiscal years</u> beginning with the 2023–24 fiscal year, a consortium is <u>authorized</u> to reduce a member's allocation by <u>no more than</u> the <u>percentage of the member's carryover</u>.







Carryover Compliance for Members

✓ AB1491 *authorizes*, not mandates, carryover reduction (optional)

"Excessive" member carryover is determined by consortia members; threshold set in CFAD

- Must be <u>two</u> consecutive fiscal years
- Funds may be reduced by <u>no more than</u> the annual carryover %; the amount could be from 0% up to the total amount of carryover
- Fund reduction is for that fiscal year only and does not impact the base allocation of future years
- **Q** Vote may take place once Q4 is certified; must be a majority vote

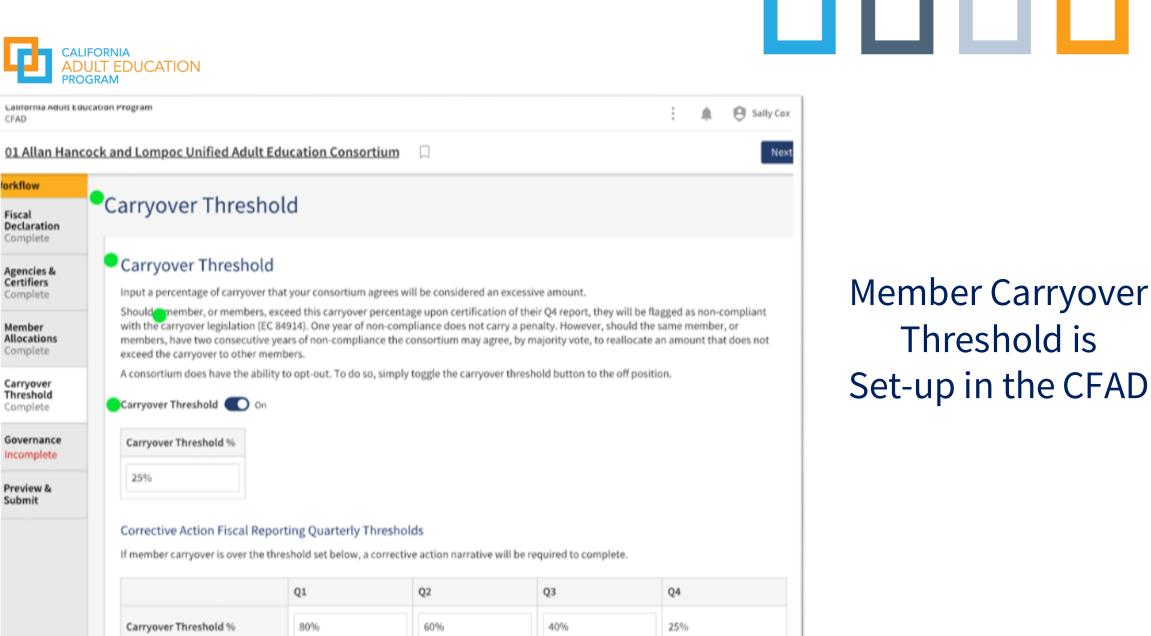


CFAD

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Fiscal

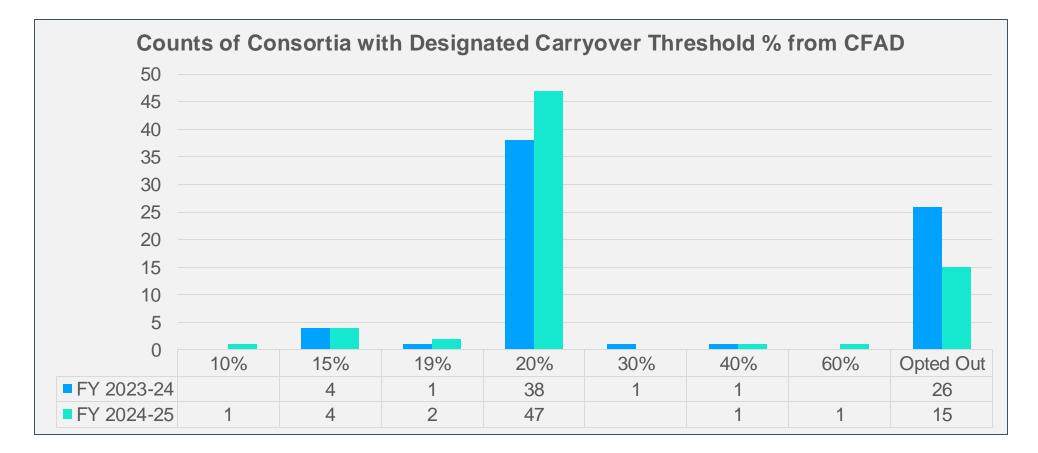
Submit







Carryover Thresholds by Consortium





Carryover Compliance Takeaways for Members

Establish clear consortium governance that addresses implementation and accommodations of this legislation. May need to evaluate by-laws.

Track members and assess annually. Offer members locally determined technical assistance interventions. Consortium needs to fill in the gaps on how much will be reduced, voting process, timetable / check-ins, and how to utilize any reallocated carryover funds.

Consortia and members can use the tools to assist with tracking that are available in NOVA. There are some risks by doing nothing (see consortium requirement not to exceed 20% carryover).





Consortium Carryover Compliance

AB 1491 requires **a consortium** with **carryover** from **one or more prior fiscal years exceeding 20%** to....

- Submit a written expenditure plan, to the Chancellor and the Superintendent
- Chancellor and Superintendent will:
 - ➤ "Prescribe and assign technical assistance to that consortium to ensure that adequate adult education services are provided to the region in proportion to the region's available funding."



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Consortium Carryover Compliance

Year one (1) of Consortium carryover tracking began at the start of FY 2023-24 and closed once Q4 expenditures were certified, or by September 30, 2024 at 11:59 PM.

This start date included the tracking of both member and consortium level carryover.

Consortium carryover may include **one or more prior fiscal years of funding (due to FIFO) that is in excess of 20%.** **NOTE**: Consortium carryover includes the carryover of all its members. Hence why tracking member level carryover throughout the year is critical!





Carryover Compliance Triggered Actions

- Compliance Tracking & Identification
 - \circ Fiscal Reporting Dashboard
- Member Carryover
 - $_{\odot}\,$ Member Corrective Action Plan
 - $_{\circ}$ Member Allocation
- Consortium Carryover
 - Fiscal Reporting Ribbon
 - $_{\odot}$ Written Expenditure Plan
 - $_{\odot}$ Technical Assistance







NOVA Compliance Tracking & Identification

Identifying Carryover Compliance

- Carryover compliance is calculated in NOVA upon anual Q4 certification.
- Carryover compliance calculated on September 30 at 11:59 p.m.
- If a consortium has carryover, in Fiscal Reporting, a tag appears next to the CC | 1 year consortium name.
- The tags that will be visible next to the member in fiscal reporting are:



CC | 2 years





Fiscal Reporting Dashboard

N VA	Fisc	al Reporting							😩 🤨 Susan Wynn	
PLAN. INVEST. TRACK.	Fis	scal Reporting Dashboard 📕								
Dashboard		Filter Plans						Save Filter Setting	clear Filters	
< All Programs								Save Filter Setting	clear Hitters	
CAEP		ID		Title		Institution		Reporting Period		
🚓 Consortia & Members						Select Institution	-	2024-25 Quarter 1		
🌣 Reports →		Report Status		Exceeds Consortium Carryover		Exceeds Member Carryover		Pending Your Approval		
Fiscal Reporting		Select Report Status	•	Select Consortium Status		Select Member Status	-	Select Report Status	-	
û. Program Area Reporting										
Program Settings >		CC 1 year: consortia/member exceeds Carryov						1 to	22 of 22 Projects	
	L.	CC 2 year: member exceeds Carryover Compli	ance	(EC 84914)					\frown	
		01 Allan Hancock College Consortium Plan ID: 4056		CC 1 year	J	02 Antelope Valley Regional Adult Plan ID: 4057	t Edu	cation Consortium	CC 1 year	Individual
		Plan ID: 4056				Plan ID: 4057				Individual
		Eompoc Unified		2024-25 Quarter 1 0/1 Submitted		Antelope Valley Union High CC 1 year	,		2024-25 Quarter 1 0/1 Submitted	Members appear
				Approval Status					Approval Status	as Member
				Awaiting Submittal					Awaiting Submittal	Budgets are
									\square	•
		07 Chabot-Las Positas/Mid-Alameda C	Coun	nty Consortium		13 Morongo Basin AEBG Consortiu Plan ID: 4068	<u>um (C</u>	<u>opper Mountain)</u>		completed and
\rm Θ Admin $>$										approved.
S Fiscal Agent Hub		 Castro Valley Unified Chabot-Las Positas CCD 		2024-25 Quarter 1 0/10 Submitted		Copper Mountain CCD			2024-25 Quarter 1 0/1 Submitted	





Member Corrective Action Plan

When a member's quarterly expenditures are entered, NOVA will calculate the carryover percentage for that quarter. Should the quarter's carryover percentage exceed that of the Corrective Action Fiscal Reporting Quarterly Threshold, a corrective action plan will appear as required within the member's Fiscal Reporting area.

The corrective action plan is a single narrative asking for an explanation of the steps taken to become compliant with the Corrective Action Fiscal Reporting Quarterly Threshold the following quarter.

Corrective Action Plan*

Expenditures fall below target. Please provide the action steps that will be taken to address this issue.

This field is required







Step

Member Allocation Amendment

After two consecutive years of excess carryover, a member allocation amendments may be made with the new Carryover Compliance (EC84914) selection.

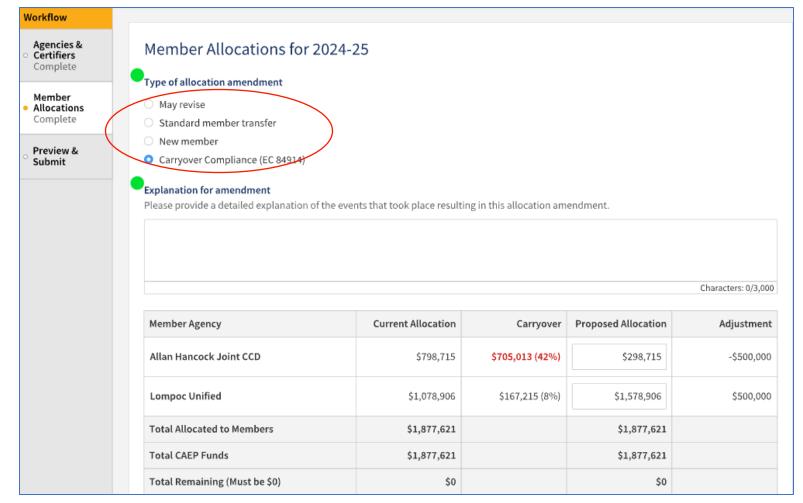
	PLAN. INVEST. TRACK.	California Adult Education Program Consortia & Members Sally Cox \checkmark O1 Allan Hancock and Lompoc Unified Adult Education Consortium									
(CAEP Consortia & Members		Allocations								
	🔅 Monitor Reports		Member Agency	(2024-25)	(2023-24)	(2022-23)					
1.	 Fiscal Reporting Program Area Reporting 		Allan Hancock Joint CCD	\$798,715	\$756,245	\$726,806					
	🔹 Program Settings 🛛 🔉		Lompoc Unified	\$1,078,906	\$1,005,784	\$966,640					
			Total Allocated to Members	\$1,877,621	\$1,762,029	\$1,693,446					
			Total CAEP Funds	\$1,877,621	\$1,762,029	\$1,693,446					
			Total Remaining	\$0	\$0	\$0					
				Start Amendment	Start Amendment	Start Amendment					
			View Amendment Hi	story							





Step 2.

Member Allocation Amendment



CALADULTED.ORG





Fiscal Reporting Ribbon For Consortium Carryover Tracking

PLAN. INVEST. TRACK.	California Adult Education Program Fiscal Reporting O1 Allan Hancock College Consortium	Sally Cox ∨ Printable View
All Programs		
CAEP	Consortium Summary Total Expenditures: \$1,426,992 Total Allocation: \$1,877,621 Total Carryover: \$450,629 (24%) Carryover Compliance (2)	
🐣 Consortia & Members	Carryover Compliance (EC 84914) authorizes a consortium to reduce a	
☆ Monitor Reports	Fiscal Report Submittal Status member's allocation by no more than the amount of the member's carryover, as defined, if the consortium makes a finding by a majority vote,	
Fiscal Reporting	Institution based on the member having excessive carryover for at least two consecutive fiscal years beginning with the 2023–24 fiscal year, that the	
💼 Program Area Reporting	Allan Hancock College member has been consistently ineffective in providing services that address the needs identified in the adult education plan.	tted
Program Settings >	Lompoc Unified	tted





Consortium Written Expenditure Plan



- Consortium exceeding 20% carryover threshold will be flagged in NOVA and will be required to complete a written expenditure plan, as specified, to the Chancellor and the Superintendent.
- The written expenditure plan becomes available in NOVA after Q4 certification is completed, or once September 30th snapshot has occurred.
- Consortia have 45 days to complete the Written Expenditure Plan (October 1 – November 14)







Consortium Written Expenditure Plan Process

- Consortium lead receives a notification and alert to complete the Written Expenditure Plan in NOVA after Q4 is certified.
 - Notification is both at the top of the NOVA dashboard as a new requirement and on the consortium's main screen.
- Consortium submits the WEP; during this time the members are in a status of "awaiting submittal" where they are waiting for the WEP to be submitted before they can approve.
- Member status changes and plan may be approved by members.
 - Approval is required by all consortia members.
- Final Approval is required from the State Office.







Consortium Written Expenditure Plan

Dashboard My Dashboard 9	▶ : : : Filters	 < All Programs CAEP Consortia & Members Monitor Reports 	Quarter 1 Fiscal Report Certification Show older documents	201	9-20	11/30/2020, 5:16:28 PM	Certified."	
ACTION ITEMS Open Submit <u>CAEP Carryover Complianc</u> 01 Allan Hancock and Lompoc Unified A	106*9/9/25 #	 Fiscal Reporting Program Area Reporting Program Settings > 	Budget & Workplan 2024-25					- Add Docur
Submit <u>SWP-R Q1 Fiscal Report</u> 9361: Bay Area Cloud Initiative Certify <u>CAEP Written Expenditure P</u>	Due: 9/10/25		Member Agency Allan Hancock Joint CCD Lompoc Unified	Available Fund \$1,666,84 \$1,967,44	9 \$1,666,849	4.97%	Fiscal/Admin Expenses \$0 \$0	Status CERTIFIE CERTIFIE
01 Allan Hancock and Lompoc Unified A	dult Education Consor *		Consortium Roll-up for 2022-23					
			Carryover Compliance Written E	xpenditure Plan				





Consortium Written Expenditure Plan

CAEP	2023-24 Written Expenditure Plan v.1								
🚓 Consortia & Members	1. In 2023-24, did your consortium ha	1. In 2023-24, did your consortium have an optional internal member carryover threshold? *							
☆ Reports >	○ Yes	○ Yes							
s Fiscal Reporting	○ No								
🗓 Program Area Reporting	A selection is required								
Program Settings >	List all of your consortium's funded m Include all funded members whet 	d members and the percentages of their of tembers and the percentages of their carry her or not they exceed the annual 20% cor ere are fewer than 20, then enter "n/a" or "	yover. nsortium carryover threshold or the co						
	Member Name	Final/Adjusted Allocation	% Carryover		Member Name	Final/Adjusted Allocation	% Carryover		
	1.	\$		11.		\$			
	2.	\$		12.		\$			
	3.	\$		13.		\$			
	4.	\$		14.		\$			
😫 Admin >	5.	ć		15.		Ś			
S Fiscal Agent Hub	5.			15.		С			
Institutions	6.	\$		16.		\$			
? Help	7.	\$		17.		\$			







Technical Assistance



- The State will assign Technical Assistance to consortia exceeding 20% carryover.
- Technical Assistance is to support the effective use of funds as specified by policy to provide adequate adult education services to the region and will strive to prevent the consortium from continuing to exceed 20% carryover in subsequent years.
- Technical Assistance will be provided by CAEP TAP.







Consortium Carryover Compliance Tracking

As of October 7, 2024, there are **33** consortia that have exceeded the 20% consortium carryover threshold. There are **two** consortia that have not certified their Q4 expenditure report.

Breakdown by percentage:

- 20-25% = 7
- 26-35% = 10
- 36-50% = 7
- 51% and over = 9







Questions and Sample Scenarios

- Consortium Written Expenditure Plan
- Local Board Approval
- Certification of Plan







Consortium Written Expenditure Plan

- 1. In 2023-24, did your consortium have an optional internal member carryover threshold?
- 2-3. List all of your consortium's funded members, their carryover amount, and the percentages of their carryover.
- 4. Describe the circumstances that led the consortium to exceed the consortium level 20% carryover threshold. Include information about specific members.
- 5. Describe the support the consortium has attempted to provide consortium members to reduce the excess carryover.





Consortium Written Expenditure Plan

- 6. What is the proposed consortium level corrective action plan and timeline to reduce the excess carryover with members and thus the consortium?
- 7. What types of processes and protocols will be implemented to ensure that current and future consortium and member level carryover is reduced?
- 8. What kind of support and technical assistance from the State CAEP Office would be helpful to the consortium to assist with the reduction of excess carryover?
- 9. Provide Contact Information.





Local Board Approval

Question: Does my written expenditure plan need to have local board approval?

Answer: It depends, if your members' budget and work plan align with your proposed consortium level corrective action plan and timeline to reduce the excess carryover, then there would be no need to obtain additional local board approval. But please check your bylaws as this may vary by consortium.

The written expenditure plan should be developed with member input.





Certification of Plan

Question: Do all members have to approve the written expenditure plan? **Answer**: Yes.

Question: If I can't make the November 15, can I ask for an extension? **Answer**: Yes, if you require an extension, please contact CAEP TAP.

Question: Who will review my plan? **Answer**: Plans will be reviewed & approved by CDE and the Chancellor's Office.



NOVA



Tools & Resources

Forecasting tool

- Expenditure threshold percentage tool (state level setting)
- Member Corrective Action Plan

CFAD governance section on carryover (Q#16 & Q#17)

- Annual Plan question on carryover (Fiscal Management section)
- Reports and dashboards for carryover at the member level

CAEP Technical Assistance Providers (TAP)

- Consortium on-boarding (governance, administrative functions)
- Targeted technical assistance
- NOVA workshops and technical assistance
- Professional Learning Communities







Carryover Reports and Dashboards

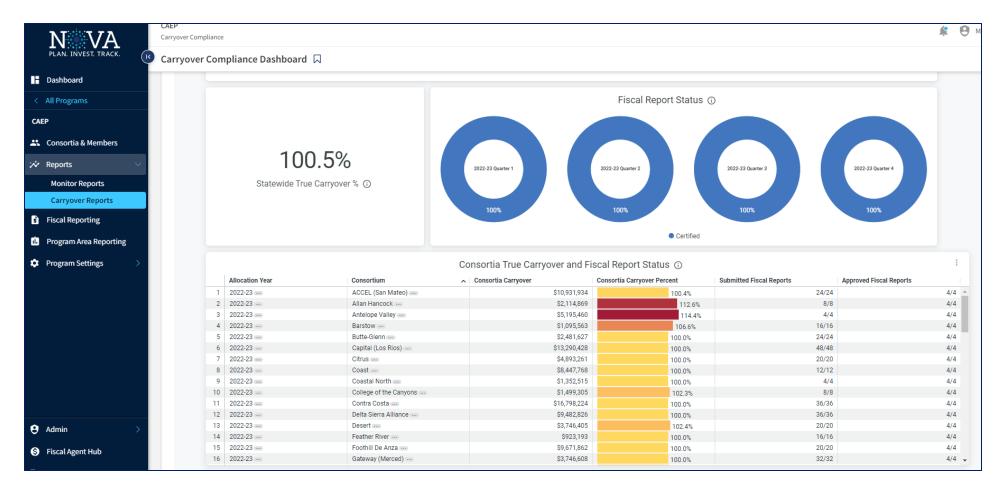
N VA	Carryover Compliance		ι θ
PLAN. INVEST. TRACK.	Carryover Compliance Dashboard		
Dashboard			
< All Programs	Carryover Compliance Monitoring		G ÷ :
CAEP	Allocation Year		
🕄 Consortia & Members	is 2023-24		
❖ Reports V	Data Definitions	Consortia Carryover Compliance Status	Member Carryover Compliance Status
Monitor Reports	Carryover Amount = current year allocations - (current year expenditures - unspent	 Click chart for drill down of status by consortium. Expand 	✓ Click chart for drill down of status by member. Expand note for Stat
Carryover Reports	allocations from the previous 2 years)		
Fiscal Reporting	Carryover Percentage = carryover amount/current year allocations		
Program Area Reporting	Carryover Compliance refers to the carryover values and statuses calculated on September 30 per Education Code 84914.		
Program Settings >	True Carryover refers to carryover calculated from expenditures and allocations reported to date.		
	Consortia Carryover Threshold is determined by legislation, in alignment with Education Code 84914, and may vary from year to year. Currently set at 20%.		
	Member Carryover Threshold is determined by the consortia in the CFAD. Should a member, or members, exceed this carryover percentage upon certification of their Q4 report, they will be flagged as non-compliant with the carryover legislation (EC 84914). Consortia have the option to opt-out of setting this value.		
		No Status - 71	No Status - 466







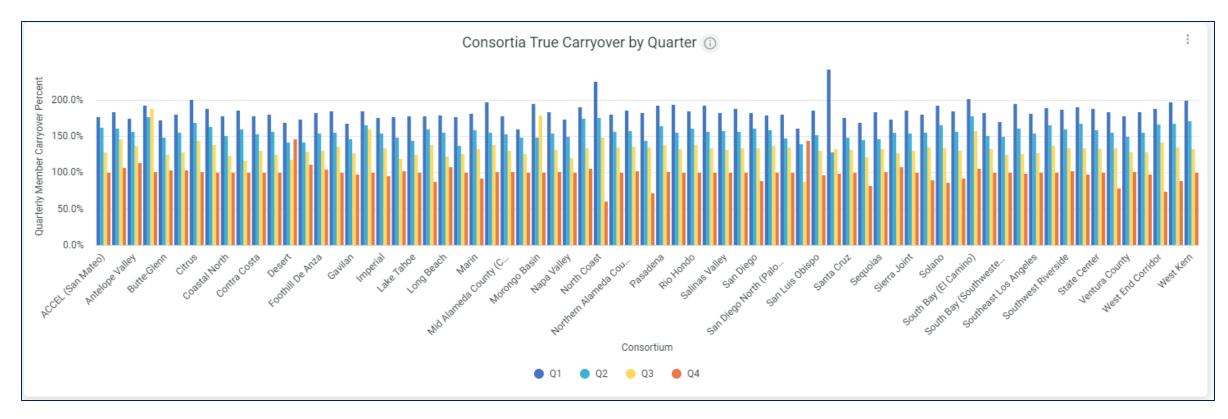
Carryover Reports and Dashboards







Carryover Reports and Dashboards







NOVA Terms & Definitions for CAEP

FIFO:

First In First Out - When an allocation has a multi-year spending duration, expenditures are earmarked
against the oldest allocation year first. Once a year's allocation is exhausted, expenditures are earmarked
against the next allocated funding year.

Allocation:

- The amount of funding distributed from the state to the consortium and distributed completely among the active member institutions each funding year.
- CAEP allocated funds have a three-year spending duration.

Available Funds:

- The current allocation plus any true carryover funds from the prior fiscal year. The available funds are required to be 100% utilized for the member budget and workplan.
- Allocation + True Carryover = Available funds

Budget:

- Budget and Available Funds are always equal dollar amounts. A member's annual budget is the available funds. Or, the sum of the current year allocation amount + any actual carryover.
- Allocation + True Carryover = Available Funds







NOVA Terms & Definitions for CAEP

True Carryover:

- A member's unspent available funds calculated when Q4's fiscal report is certified. This is the dollar amount that will be added to the next year's allocation to equal the available funds.
- Budget Expenditures = True Carryover

AB 1491 Carryover:

- The amount of funds that remain unspent on midnight September 30th of each fiscal year. In instances where Q4 reports have been certified, these numbers will be equal. When Q4 reports have not been certified by Sept. 30th, this definition of carryover will be different from the actual carryover. This is the number used to determine Consortia Carryover Compliance.
- Allocation Certified Expenditures as of 9/30 = AB 1491 Carryover

AB 1491 Carryover Percentage:

- The percentage of the allocation remaining at the close of the fiscal year. Note, this is not based on the remaining budget.
- (Allocation Certified Expenditures as of 9/30) / Allocation = Carryover Percentage

Remaining Allocation:

• The amount of a funding year allocation that remains after expenditures are earmarked against it. This is not the same as carryover.

Earmarking:

• The process of appropriating expenditures against an allocation based on the FIFO principle. At Q4 certification, expenditures for the year are appropriated against the oldest remaining allocated funds. This process decrements the oldest remaining allocation to \$0 before appropriating expenditures to the next allocation.







Request Support from CAEP TAP







Additional Resources

Available on the <u>www.caladulted.org</u> Website:

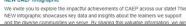
- AB 1491 Guidance
- AB 1491 Timeline
- <u>AB 1491 FAQ</u>
- Updated Program Guidance w/ AB1491 FAQ
- <u>Webinar Chat Q&A</u> (March 23, 2023)
- Carryover Compliance Previous Webinars & PPT Slides

Professional Development

Follow-up Carryover Compliance Part 2 Webinar on October 16th



ates from the CAEP Offic









Questions



